

Message Text

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ACTION EUR-12

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R 021055Z DEC 76

FM AMEMBASSY THE HAGUE

TO SECSTATE WASHDC 9505

INFO AMEMBASSY BRUSSELS

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY OTTAWA

USNMR SHAPE

C O N F I D E N T I A L THE HAGUE 6647

E.O. 11652: GDS

TAGS: OCON, MILI, AWACS, NATO

SUBJ: DUTCH SUPPORT FOR NATO AEW

REF: STATE 285148 (DTG 192256Z NOV 76)

1. EMBASSY GENERALLY CONCURS WITH DESCRIPTION OF MORE POSITIVE DUTCH ATTITUDE TOWARD AEW GIVEN BY ADMIRAL BINNENDIJK, BUT BELIEVES HE MAY HAVE PAINTED A SOMEWHAT OPTIMISTIC PICTURE THAN IS FULLY JUSTIFIED AT MOMENT. WE ALSO QUESTION SOME FO REASONS HE GAVE FOR "EVOLUTION OF MORE FAVORABLE CLIMATE."

2. IT IS CLEAR THAT ATTITUDE IN THE HAGUE TOWARD DUTCH PARTICIPATION IN NATO AEW HAS SHIFTED IN RECENT MONTHS AWAY FROM PREVIOUS POSITION OF NEAR TOTAL REJECTION. EARLIER NEGATIVE ATTITUDE WAS CONDITIONED MAINLY ON BELIEF HERE, AMONG BOTH MILITARY AND CIVILIAN EXPERTS AND POLITICIANS, THAT, BECAUSE OF HIGH COSTS, GON WOULD NOT BE ABLE TO AFFORD AWACS REGARDLESS OF ATTRACTIVENESS OF SYSTEM AND ACCEPTANCE OF IT AS A REAL NEED FOR ALLIANCE.

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3. AS REPORTED IN THE HAGUE 6484 (DTG 121428Z NOV 76), THE MOOD IN HOLLAND CONCERNING OVERALL DEFENSE MATTERS WAS SHOWN TO BE MORE POSITIVE DURING THE ANNUAL PARLIAMENTARY DEBATE ON THE DEFENSE BUDGET. WHEREAS DISCUSSIONS ABOUT POSSIBLE DEFENSE REDUCTIONS HAD COME TO BE EXPECTED DURING PARLIAMENTARY DEBATES IN RECENT YEARS, THERE WAS LITTLE OF THAT THIS TIME. IF ANYTHING, MORE VOICES CALLING ON THE GOVERNMENT TO FIND ADDITIONAL MONEY FOR DEFENSE WERE TO BE HEARD. IN ADDITION TO THIS GENERAL ATMOSPHERE, BUDGET MANAGERS IN THE MOD SEEM TO HAVE A BIT MORE BREATHING ROOM THAN THEY EXPECTED.

4. THE GON HAS STILL NOT ANNOUNCED HOW FAR IT IS PREPARED TO GO IN CONTRIBUTING TO NATO AEW. HOWEVER, THE SUBJECT WAS GIVEN A FULL AIRING BY THE DUTCH CABINET ON NOVEMBER 26. ACCORDING TO OUR SOURCES IN FOREIGN MINISTRY, MOD VREDELING'S PRESENTATION, WHICH INCLUDED DEFENSE, FOREIGN AFFAIRS AND ECONOMIC MINISTRIES INPUTS, WAS FAVORABLE RECEIVED. FOLLOWING CABINET MEETING PRIME MINISTER DEN UYL TOLD PRESS THAT GON WILL TAKE PART IN STUDY OF AWACS. PARTICIPATION IN THE STUDY DOES NOT MEAN THAT HOLLAND WILL ALSO TAKE PART IN EVENTUAL FINANCING AND PURCHASE OF THE NATO SYSTEMS HE SAID A DECISION ON THAT WOULD BE TAKEN LATER. PRIME MINISTER ALSO TOLD PRESS THAT A POSSIBLE PURCHASE WOULD BE RELATED TO TASK DIVISION WITHIN THE ALLIANCE. ONE MFA OFFICIAL FOLLOWING AWACS HAS TOLD US HE VIEWS DEN UYL'S REMARKS AS POSITIVE DEVELOPMENT.

5. WE ARE INCLINED TO AGREE WITH ADMIRAL BINNENDIJK THAT STATE SECRETARY FOR DEFENSE STEMERDINK'S VISIT TO US HAS HELPED EVOLUTION OF DEVELOPMENTS REGARDING AWACS. WE DOUBT, ON THE OTHER HAND, THAT RECENT SOCIALIST INTERNATIONAL MEETING IN AMSTERDAM HAS HAD ANY DIRECT IMPACT. ITS REAL SIGNIFICANCE ON DUTCH POLITICS IS THAT IT HAS GIVEN MODERATE LABOR CABINET MINISTERS SOME ADDITIONAL BACKING IN THEIR CONTINUING BATTLE WITH PARTY BACK-BENCHERS AND LEFT-WING ACTIVISTS WHO ARGUE IN FAVOR OF DEFENSE REDUCTIONS (THE HAGUE 6318 DTG 121549Z NOV 76).

6. ALTHOUGH DEVELOPMENTS ON AWACS AT THE MOMENT ARE GENERALLY POSITIVE, WE WOULD CAUTION AGAINST COUNTING ON AN EARLY DUTCH CONFIDENTIAL

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DECISION TO PARTICIPATE IN PURCHASE OR OPERATIONAL PHASE OF AWACS. DESPITE SOME FAVORABLE FINANCIAL DEVELOPMENTS, GON IS FAR FROM READY TO EMBARK ON ANY SIGNIFICANT NEW DEFENSE SPENDING PROGRAM. SHARP COST ESCALATION IN THE HARPOON CASE REMAINS VIVID TO DEFENSE EXPERTS. FURTHERMORE, WITH NATIONAL ELECTIONS SET FOR MAY 1977, MAJOR DECISIONS ON THE MAGNITUDE OF AWACS ARE LIKELY TO BE POSTPONED FOR A FUTURE GOVERNMENT TO HANDLE.

MCCLOSKEY

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